

2022



Annual Report

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The Elkhart County Sheriff's Office: A History

How it all began

The office of the Sheriff is one of antiquity. It is the oldest law enforcement office known within the common law system and we have always accorded it with great dignity and high trust. The office of Sheriff evolved out of necessity.

The Indiana Constitution of 1816 and county established the office of County Sheriff. In Indiana, the Sheriff is referred to as a constitutional officer. When Indiana became a state in 1816, it was a very popular shortcut to the west. A large section of northern Indiana had more Native Americans than settlers. The settlers wanted progress, so in 1830, in a log cabin on the north bank of the St. Joseph River where it joins the Elkhart River, they held a meeting at the residence of Chester Sage. After several meetings, the group of men appointed and elected the officials that would be in charge of business for a territory in the "Valley of St. Joseph," which later became Elkhart County. Elected and appointed were the following: Thomas Thomas, Clerk; Eli Penwell, Sheriff; J.W. Violet, Recorder; and William Latta and Peter Diddy, as Associate Judges. There were three Justices of the Peace: James Mathers, John Jackson, and Arminies Penwell. Elkhart County was part of a township called Mong Go Qua Nong, in which four counties were divided—Noble, LaGrange, Steuben, and Elkhart.

"Prisoners were kept boarded and guarded by the residents of the area who were paid 75 cents per day per prisoner."

Sheriff Penwell furnished his own gun, horse, and had no jail. Prisoners were kept boarded and guarded by the residents of the area who were paid 75 cents per day per prisoner. If the prisoner was sentenced, they transported them to Fort Wayne in Allen County, a journey that took three days by horseback. As the Sheriff's Office began to expand in 1833, Benjamin Casey was the Office's first known Deputy Sheriff. In 1838, Elkhart County built their first jail. Since then, there have been four jails constructed and 44 Sheriffs.

The Sheriff is the only viable officer remaining of the ancient offices, and his contemporary responsibility as conservator of the peace has been influenced greatly by modern society. As the crossbow gave way to the primitive flintlocks, which in turn gave way to the six-gun and automatic weapons, the Sheriff is accustomed to change. Nevertheless, perhaps more than ever before in the history of law enforcement, the Sheriff is faced with complex, moving, and rapid changes in methodology, technology, and social attitudes.

Workload comparison (1980-2022)

In 1980, the Census Bureau states that the population of Elkhart County was 137,330. In 2022, the Census Bureau estimated the population to be 207,047, an increase of 69,717 people to the population in this area.

As the population grew, so did the total number of calls for service. Calls for service for merit officers in 1980 totaled 20,540; 29,108 calls for service in 1990; and now, more than twice as many - 67,534 in 2022, which is 796 fewer calls for service as in the previous year of 2021.

The Elkhart County Sheriff's Office employed a total of 58 merit officers in 1980, 58 merit officers in 1990 and 67 merit officers in 2000. The number of Merit Officer employed at the Elkhart County Sheriff's Office at the beginning 2022 was 72. During this year, 8 merit officers retired or resigned, leaving a total of 64 merit officers retained at the end of the year 2022, which is a loss of nearly 11% from 2021.

Since 1980, the increase in the population of Elkhart County has, of course, contributed to an increase in the average number of inmates in the Elkhart County Jail. In 1980 the monthly average was 105 inmates; 1990 was 341 inmates/month; 2000 was 357/month. There was a monthly average of 721 incarcerated individuals in the Elkhart County Jail during the year 2022.

Accreditation

CALEA – Commission on Accreditation for Law Enforcement Agencies

In September 2022, the Elkhart County Sheriff's Office hired Joseph M. Pinch as the new, full-time CALEA Accreditation Manager. Mr. Pinch retired as a Detective after serving 28 years with the Sheriff's Office. He started his career in 1995 as a Jail Officer, then Patrol Officer, then an undercover drug unit investigator. No annual CALEA assessment was conducted in 2022 due to a shortage of CALEA assessors, but the assessment for the period ending in August 2022 was postponed from December 2022 until January 20, 2023. The Elkhart County Sheriff's Office continues to hold the distinction of being the first Sheriff's Office in the nation to receive accreditation through the Commission on Accreditation for Law Enforcement Agencies (CALEA) in 1984.



ACA – American Correctional Association

The Accreditation Manager for the American Correctional Association (ACA) is Marla Cutter, who has served in that position since 2021. There were no ACA assessments conducted in 2022. The next ACA assessment is scheduled in October 2023. ACA assesses accredited agencies once every 3 years. Our agency's last ACA award was presented in 2021, for successfully complying with ACA standards over a 3-year period, ending in October 2020.

Triple Crown Status

The Elkhart County Sheriff's Office (ECSO) has achieved the "Triple Crown Status" with the National Sheriff's Association. This status is awarded to agencies which attain simultaneous accreditation through CALEA, ACA and NCCHC (National Commission on Correctional Health Care). As of 2022, the ECSO is one of only 20 sheriff's offices in the United States to have won the Triple Crown Award at least twice since the inception of the award in 1993.



The Elkhart County Sheriff's Office Vision, Mission & Values

Mission Statement:

The Elkhart County Sheriff's Office will strive for a safe and secure community through implementation of premiere law enforcement and corrections practices.

SERVICE

We will provide quality service in a courteous, responsive, efficient and accessible manner. We will fervently seek justice for victims of criminal acts. We will face danger or disaster with courage and boldness to resolve and mitigate the crisis. Information is a key to crime prevention; during ordinary times and during a crisis, we will keep our community informed and provide the opportunity for knowledge so they are empowered from becoming a victim.

INTEGRITY

We are committed to achieving the highest standards of performance, ethical conduct, and truthfulness, on and off duty. We will act professionally to all persons, being accountable for our actions. We will keep our Oath of Office, even if societal trends induce us otherwise. Transparency will be exhibited in expenditures and the budget process for inter-government and public trust.

RESPECT

We will regard all people, whether fellow employees, inmates, or the public, with utmost respect and dignity, exhibiting when needed an understanding of ethnic and cultural diversity. We will treat all people impartially and with compassion, while displaying discretion and fairness for the situation.

RESOURCEFULNESS

We will invest in our employees to allow them personal and professional success, providing for the development of future leaders and highly skilled staff. We will foster community partnerships, interagency cooperation, and employee involvement to solve community problems and enhance public safety. We will be innovative and proactive to reduce crime and increase traffic safety while utilizing programming and ministry inside the correctional facility to reduce recidivism.

Vision Statement:

The Elkhart County Sheriff's Office employees will always strive:

- *To serve our community while living and displaying our core values;*
- *To uphold and protect the United States and Indiana Constitutions;*
- *For safety, security of, and preservation of the peace for anyone in Elkhart County; and*
- *To be the standard and leader in law enforcement and corrections; setting the bar high for all other agencies in Elkhart County.*

The Sheriff and Chief Deputy: Introduction and Responsibilities

Sheriff Jeff A. Siegel

Sheriff Jeff A. Siegel has been with the Elkhart County Sheriff's office since March 18, 1991. Sheriff Siegel has served as a Patrol Officer, Under Cover operative assigned to the multi-jurisdictional Elkhart County Drug Task Force, Detective and Captain. In 1997 Siegel was promoted to Detective and in 2004 he was promoted by Sheriff Mike Books to Detective Captain. Siegel served as the Detective Captain until December 2018.

On November 6, 2018, the citizens of Elkhart County elected Siegel to serve as the 45th Sheriff of Elkhart County. On November 8, 2022, Siegel was once again elected as Sheriff of Elkhart County. Indiana Sheriffs are term limited to serving two consecutive 4-year terms. Sheriff Siegel not only serves the community at the Sheriff's Office but also serves on many local boards. Siegel actively participates on the following boards: Public Safety Communications Center, Oaklawn, Elkhart County Fair, Community Corrections, The Justice Reinvestment Advisory Council, and is also the current President of the Elkhart County Drug Free Partnership.



Together, they have served the Elkhart County Community and its Citizens for over 50 years.

Chief Deputy Sean J. Holmes

Chief Deputy Holmes began his career with the Elkhart County Sheriff's Office in 1994 with the Corrections Division. In 1995, he was promoted to the patrol division where he served as a patrol officer for six years. He was promoted to Corporal and then Sergeant in 2001. In 2004 he was promoted to Captain of the Patrol Division. During his time in the patrol division, he served as a field-training officer (FTO) and was a member of the bike team, dive team, and the Emergency Services Unit (SWAT). He held several positions on the Emergency Services Unit: operator, team leader, and finally commander, serving a total of 15 years with the unit. Chief Deputy Holmes also served as the coordinator for the Elkhart County Traffic Safety Partnership where he earned recognition as the coordinator of the year by the Indiana Criminal Justice Institute (ICJI). He currently serves as a board member for the Elkhart County Drug Free Partnership and has previously served on the board as the Treasurer and Vice President. Chief Deputy Holmes served in the United States Navy, holds a bachelor's degree in criminal justice from Indiana University and has earned a master's degree in criminology from Indiana State University. He is a graduate of the Police Executive Leadership Academy (PELA).



The Captains



Captain Jim Smith

Detective Division Commander

Captain Jim Smith started his career in law enforcement as a jail officer in 1987. He was promoted to the patrol division in 1990. After 2 years in patrol, he was selected to work as an undercover operative in the Elkhart County Drug Task Force for the next 4 years. He returned to the Patrol Division and in 2004 he was promoted to the Detective Division where he worked property crimes investigations and was the Sex and Violent Offender Registration coordinator for 3 years. He was promoted to Detective Lieutenant for a short time until he was promoted in 2019 to his current rank of Captain. Captain Smith has served on the Sheriff's Office Emergency Services Unit (SWAT) for 9 years, was a founding member of the agency's Motorcycle unit, Senior Commander of the Honor Guard since 1998, firearms instructor, Polygraph examiner and member of the American Polygraph Association.



Captain Brian Holloman

Patrol Division Commander

Captain Brian Holloman began his career with the Sheriff's Office in the middle of an internship, during his final semester of college in the spring of 1995. In his tenure with the agency, he has held the position of Corrections Officer, Patrol Officer, Patrol Sergeant, Detective, Detective Lieutenant, Detective Captain, and is currently the Captain of the Patrol Division, a position he transferred to in April 2019. Beyond the divisions he has served, Brian served on the Emergency Services Unit, the Crash Investigation Team, and was the county-wide coordinator for the Fatal Alcohol Crash Team. He also served for many years as a Drug Recognition Expert (DRE) and a DRE instructor. Brian's formal education includes a Bachelor of Science in Criminal Justice and Criminology from Ball State University as well as a Master of Criminal Justice from Boston University. Brian is also a graduate of the Police Executive Leadership Academy. In his spare time, he taught for many years as an adjunct faculty member of Indiana Tech, teaching courses ranging from theory to forensic scene processing, to death investigations, crime analysis, and criminal profiling.

The Captains



Captain Michael Culp

Administrative Division Commander

Captain Michael Culp started his career in law enforcement as a Patrol Officer with the Elkhart County Sheriff's Office in 2004, following his graduation from the Indiana Police Corps. In 2007, he was promoted to Patrol Corporal and in 2008, Patrol Sergeant. In 2011 he was promoted to Patrol Captain, serving in that position until transferring to the position of Administrative Services Captain in 2019. He attained a bachelor's degree in criminal justice and criminology from Ball State University. He is a Police Executive Leadership Academy (PELA) graduate. Captain Culp previously served on the Emergency Services Unit (SWAT) as a precision marksman team leader and unit commander. Currently, he serves as a firearms instructor and is the grant coordinator for the Elkhart County Traffic Safety Partnership.



Captain David Lanzen

Corrections Division Commander

Captain David Lanzen holds a Bachelor of Arts degree from Cornerstone University. He started his career in law enforcement as a patrol officer with the Elkhart County Sheriff's Office in 2004. He was awarded the Academic Achievement Award and the Indiana Sheriff's Association Scholastic Award upon graduation from the Indiana Law Enforcement Academy. He served as a Field Training Officer for 7 years and was an operator on the Emergency Services Unit (SWAT) team for 15 years. He is a less-lethal weapons instructor and a firearms instructor. Captain Lanzen was promoted to Patrol Corporal in 2008, and then Patrol Sergeant in 2011. While a sergeant, he attended and graduated from the Police Executive Leadership Academy. He served as Training Sergeant starting in 2019 before earning a promotion to the position of Corrections Captain in 2020.

COMMUNITY EVENTS

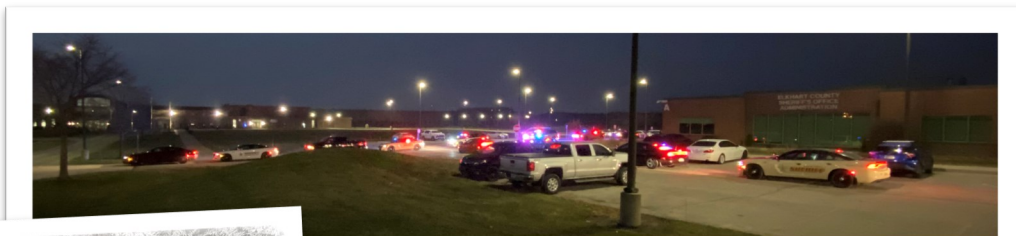
Salvation Army

Each year, employees of the Sheriff's Office are permitted to volunteer for an hour during their workday to ring the Christmas bells at the red donation buckets outside whatever nearby retail establishment has granted permission for the Salvation Army to collect the well-known annual donations. Usually during the winter, when this activity typically takes place, one hour out in the cold is long enough!



Shop With a Sheriff

On December 8, 2022, the Elkhart County Sheriff's Office hosted the annual Shop With a Sheriff event, which partners an officer with at least one child whose family may be experiencing various hardships. Various private donors from the community provide funds for each child to be escorted to a local department store, where the child can then purchase Christmas gifts for themselves or anyone else in their family. The officer will arrive at the child's house and drive the child, in a police car, back to the Sheriff's Office. Once all participants have arrived, everyone proceeds to the department store in a full police procession, with emergency lights and sirens activated. After the children are finished shopping for their gifts, they are returned to the Sheriff's Office, where the gifts are wrapped for Christmas and everyone enjoys a meal of pizza, soda pops and other light snacks. Once the festivities are over, the officer then delivers the child back to their residence, with all their gifts. This year 23 children were able to participate in this program due to the generous monetary donations of private citizens, cooperation of the chosen department store and the officers who volunteer their own time to give back to these kids.



COMMUNITY EVENTS



RAD (Rape Aggression Defense)

Ordinarily, the RAD Program holds 6 classes during the year. In 2022, because of a need for additional manpower to work in the jail, there were not enough available instructors to continue that trend. However, 4 classes with a total of 108 attendees, were conducted during 2022 at the following locations in Elkhart County:

Elkhart County Sheriff's Office	26 attendees in May
Elkhart Health and Aquatic Center	34 attendees in June
Harvest Community Church	25 attendees in September
New Paris Fire Department	23 attendees in October

A request has been submitted to send 2 officers to the RAD instructor school, to bring the number of eligible instructors up to 3 total.

Beulah Missionary Church Trunk-or-Treat

Officers and employees of the Sheriff's Office volunteered to open the back doors of the SWAT MRAP vehicle and give away candy to kids who were brave enough to approach during the Halloween season.



Halloween Campfire and Hayride at Oxbow County Park

During the same time frame, other officers and employees did the same with a new patrol vehicle. Michael Myers even joined in on the fun. He wasn't causing any problems, though.



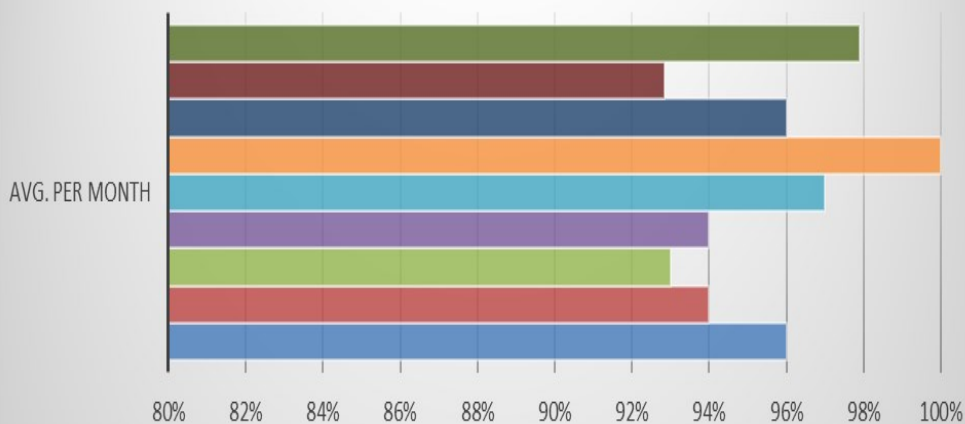
Administrative Division

Records, process, and training are supervised and overseen by the Administrative Services Captain. Responsibilities of records and process are comprehensive and are composed of civilian personnel such as a Clerical Supervisor, Administrative Support Clerks, and Process Servers to assist with the day-to-day operations. Training is composed of a Sergeant (Merit), Corrections Officer and Training Specialist.

Manpower

It should be noted that the Administrative Services Division personnel work differing amounts of hours during a given week. Our personnel are divided into both merit and civilian personnel. Some civilians work 36 and 37.5 hours per week. Administrative Court Security officers work 40 hours per week. This accounts for the differing 8-, 7.5- and 7.2-hour workdays listed in the man-hour availability report.

Total Manpower Capacity Records

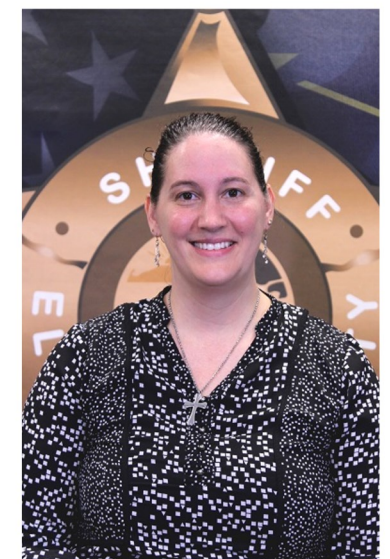


	Avg. Per Month
■ 2022	98%
■ 2021	93%
■ 2020	96%
■ 2019	100%
■ 2018	97%
■ 2017	94%
■ 2016	93%
■ 2015	94%
■ 2014	96%

Percentage of Capacity



Evan Witt
Training Sergeant



Sherrie Routh
Clerical Supervisor

Administrative Duty:

The Elkhart County Sheriff's Office receives many thank you letters and calls during the year. ECSO also receives complaints and grievances from the public and employees concerning the agency. It is the duty of the Administrative Division to respond to these complaints and initiate inquiries or investigations, if necessary. The complaints and the findings of inquiries/investigations into those complaints are tracked throughout the year.

Court Process



Paperwork generated by the courts needs to be served by the Sheriff's Office's personnel daily. In 2022, the process servers served 23,986 papers for the courts. Some documents require more than one attempt of service. Various types of process paperwork are Protection Orders, Writs of Restitution, Evictions, Summons, Subpoenas, etc. The following is data of interest in regards to court process:

By Month:

Total documents served

January -----	2,468
February -----	2,610
March -----	2,497
April -----	1,588
May -----	2,454
June -----	2,054
July -----	2,021
August -----	2,129
September -----	1,235
October -----	1,960
November -----	1,656
December -----	1,314

By Court:

Total documents issued to be served

Circuit -----	491
Superior I -----	813
Superior II -----	700
Superior III -----	371
Superior IV -----	3,316
Superior V -----	7,775
Superior VI -----	2,792
Juvenile -----	609
Title IV-D -----	4,538
Foreign -----	2,085

Firearms Permits

The Sheriff's Office processes applications for firearms permits for those who reside in Elkhart County. In 2022, a dramatic decrease in total applications were processed. Due to an Indiana state statute, that took effect on July 1, 2022, Indiana residents, who are allowed to legally own a handgun, are no longer required to obtain a permit to carry a handgun. As a result, the applications for permits to carry handguns dropped by more than half. There were only 8 five-year permits applied for in 2022 and only 620 lifetime permits applied for. This is in stark contrast to the over 1500 total firearms permits applied for in the year 2021.

2022	Four/ Five	Lifetime
January	0	113
February	0	56
March	3	102
April	2	89
May	0	35
June	1	27
July	1	29
August	0	53
September	0	26
October	0	23
November	0	35
December	1	32
Totals	8	620

Sheriff's Sales Totals



Total Sales Received	
2014	699
2015	540
2016	384
2017	344
2018	348
2019	304
2020	210
2021	124
2022	178

Sheriff Sales

The Sheriff's Sales are monthly auctions of foreclosed properties. Two clerks handled and processed 178 mortgage foreclosure sales during 2022, which accounted for approximately 14 sales that were handled per month. The five-year average is 233 per year. (COVID led to a decrease in 2021 due to court closures)

Internal Affairs Analysis Yearly Totals

2018	0
2019	3
2020	0
2021	2
2022	3

Patrol Division

The men and women in uniform are responsible for a wide variety of duties to include:

- Response to general calls for service
- All initial law enforcement related emergency calls (i.e., Homicides, Domestic Violence, Shootings, Burglaries, Home Invasions, Thefts, etc.)
- Crash investigations (fatal, serious bodily injury, property damage)
- Initial Investigations
- Warrant Service
- Community Oriented Policing Initiative
- Ordinance Violation
- Officer Training
- Traffic Enforcement
- Liaison with other law enforcement agencies and emergency services
- Special Crime Details
- Salvage Title Inspections
- Background Investigations



**Captain
Brian Holloman**

In 2022, the last two remaining school districts (Baugo and Fairfield) in the unincorporated areas of the county, finalized implementation of their own school police forces, thereby relieving the Sheriff’s Office of the responsibility of providing School Resource Officers. The Elkhart County Sheriff’s Office no longer has a School Resource Officer program. Each of the four school districts in the unincorporated areas of Elkhart County have their own school police agencies.

Allotted Manpower

Most of the Patrol Division is assigned to work a twelve (12) hour shift except for detail officers, who work eight (8) hour shifts. The detail officer is responsible for ensuring compliance of the various approved towing services when impounding vehicles and removal of crashed vehicles at motor vehicle crash scenes. Additionally, the detail officer is responsible for evictions, serving writs of restitution and other civil process orders by the courts which involve the removal of persons or items from a property.

Single Calls for Service

In 2022, the Elkhart County Sheriff’s Office responded to 41,105 calls for service handled by a single officer.

Actual Patrol Division Manpower Available per month in 2022

Month	Actual Working Staff Available	% of allotted staff
January	38.75	88%
February	38	86.3%
March	38	86.3%
April	36	81.8%
May	36	81.8%
June	36	81.8%
July	36.2	82.3%
August	36.9	83.9%
September	34.2	77.7%
October	35.3	80.2%
November	36.3	82.5%
December	38	86.3%
2022 Average Available staff for Workload	36.6	82% of allotted staff



**Lieutenant
Casey Lehman**

Patrol: Year 2022 in Review

Comparing 2022 to 2021, the percent of change was as follows:

- Calls for service: Decrease of 1.98%
- Multi-car total: Decrease of 1.16%
- Cases taken: Decrease of 17.41%
- Crashes taken: Decrease of 4.80%
- Traffic stops: Decrease of 22.66%
- Written traffic contacts: Increase of 14.30%

Reserves

The reserves provided regular law enforcement coverage as needed throughout the year for the Sheriff's Office and surrounding communities. This included patrol assistance, corrections assistance, CIT (Crash Investigations Team) call outs, drone call outs, ESU call outs and any other coverage requested by the ECSO, Nappanee, Middlebury, Wakarusa, Millersburg and Bristol.

Executive Summary

In 2022, the Elkhart County Sheriff's Reserves contributed 3950.25 hours of service to the Sheriff's Office, surrounding agencies and the community.

Admin-----	1,210hrs	Patrol -----	1,768.25 hrs	Fair-----	390.75 hrs
FTO-----	94.5 hrs	Training -----	310 hrs	Court-----	14.75 hrs
Polygraph -----	40 hrs	Meeting -----	122 hrs		



2022 Reserve Administration

Reserve Chief – Micah Hicks R70
 Assistant Reserve Chief – Owen Fischler R60
 Secretary/Treasurer – Owen Fischler R60

Reserve Specialties

Owen Fischler R60

Licensed pilot for ESU drone program – assists with ESU and CIT call outs needing overhead security or photography

Rebecca Graybill R92

Member of CIT and ESU as a Hostage Negotiator
 Certified Breath Test operator

2022 ECSO Reserve Highlights

Reserve Special Events:

- Elkhart County Fair – Traffic control
- Middlebury Homecoming
- Freedom Fest Air Show
- Haunted Hilly Mini-Marathon
- Ideal Beach Triathlon

The ECSO Reserve Officers provide regular law enforcement coverage throughout the year for the Sheriff's Office and surrounding communities. They can schedule their own work hours. Frequently, Reserve Officers can be found working alongside Patrol Officers during the noticeably busier times, such as weekend late afternoons and evenings, adding extra responding officers for increased workload assistance. When the Patrol Division holds a divisional meeting, or the Sheriff's Office holds a meeting for all Merit Officers, the Reserve Officers are scheduled to cover duties in all Patrol zones in the county, so continuity of service is maintained for the duration of the meeting.

Reserve Training

All reserves have completed all mandated annual training for 2022.

Randy Lehman R83 became the Reserve Officer Field Training Coordinator.

Corey Smith R88 serves as the Reserve Officer Training Coordinator.

Reserve Personnel Changes

Ron Morgan R24

retired from the Reserve Unit. Officer Morgan was instrumental in traffic enforcement throughout Elkhart County for many years. A semi-retired septuagenarian, Ofc. Morgan regularly worked 8-hour days, 5 days a week, during the late spring, summer, and early fall seasons, on the Sheriff's Office motorcycle, conducting traffic stops and citing persons for speed or other traffic code violations. Officer Morgan could be relied upon to run traffic enforcement in targeted high traffic areas or other locations where citizens had voiced concerns about ongoing, unsafe driving behaviors.

Todd Burks R96

was a full-time Merit Officer with the Sheriff's Office for a few years. He resigned from that position to start another career in a private business. Officer Burks requested to maintain his status as a Reserve Officer, but then resigned from the Reserve Program after approximately 45 days.

Detective Bureau/Investigations



**Captain
Jim Smith**

The Detective Bureau staff is tasked with conducting both basic and complex criminal investigations, as well as an occasional civil investigation or complaint. These investigations range from homicide to criminal mischief (vandalism) to harassment and everything in between. Detectives are assigned into one of three different investigatory units: Property Crimes Investigations, Child Victim Unit or Special Victim Unit.

Other responsibilities of the Detective Bureau are:

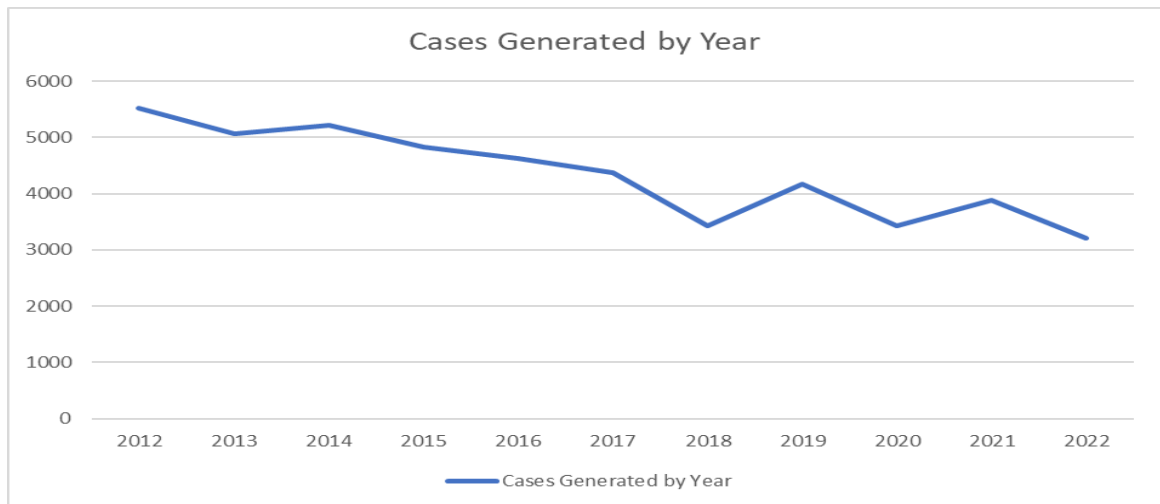
- Warrants
- ICE (Interdiction & Covert Enforcement)
- JDAI (Juv. Det. Alternatives Initiative)
- Criminal Details
- Polygraphs
- Cell Phone Analysis
- Crime Analysis
- CSI Lab / Evidence
- Drug Drop Program
- Public Presentations
- Community Oriented Policing
- Internal Affairs Investigations
- Homeland Security Liaison
- Inmate Transports
- Child Fatality Review
- Child Protection Team
- Sex Offender Registry and Home Checks
- Indiana Coalition Against Sexual Assault
- Computer Forensics

Manpower

In 2022, the actual manpower allocated to the Detective Bureau was a total of 14 Detectives, divided amongst the three different investigatory units noted above. Of the overall total of sworn personnel assigned to the Detective Bureau (21 positions), 5 Detectives are assigned separately to the ICE Unit (3 positions) and the Elkhart County Homicide Unit (2 positions). One Detective is permanently assigned to the CSI Crime Lab as a Forensic Specialist. This position does not have an active investigative case load. Instead, the Forensic Specialists are almost always “on-call” and are responsible to respond to crime scenes as needed, and to collect, process and store evidence for the entire agency. Additionally, the Forensic Specialists are responsible for transporting evidence to governmental and private laboratories for analysis (i.e. – fingerprint, DNA, computer forensics, etc.).

Case Management

In 2022, the ECSO generated 3202 case reports (decrease of 17.4%) compared to 3877 cases in the year 2021. The historical trend of generated cases, since the year 2011 is as follows:



**Lieutenant
Michael Daly
Retired 11/18/2022**



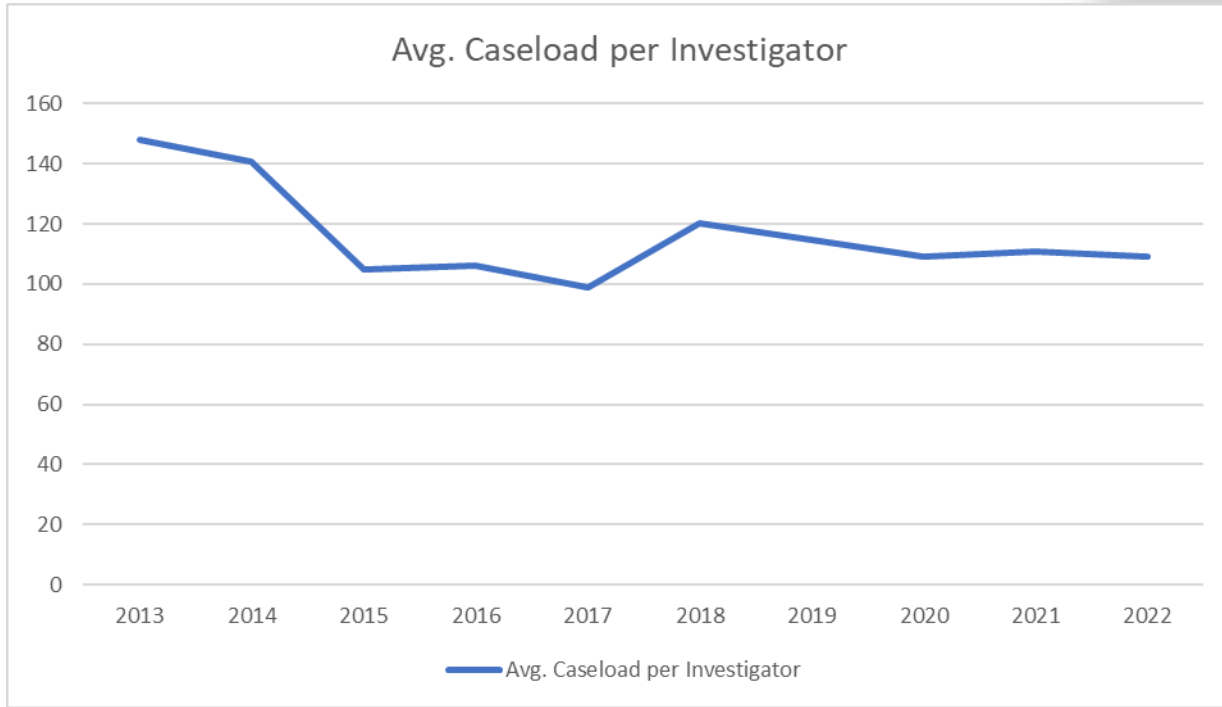
**Lieutenant
Bob Smith**

Investigations: Year 2022 in Review

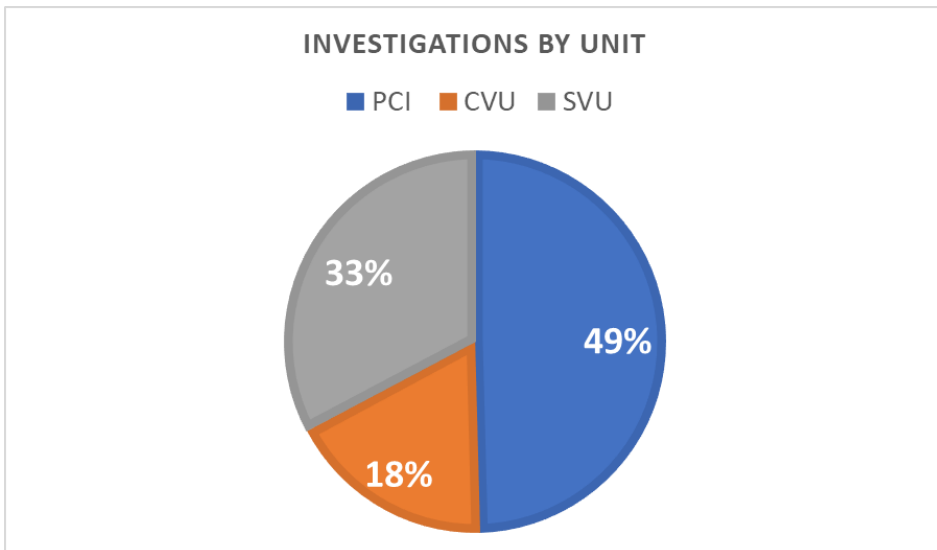
The average number of cases assigned to each Detective in 2022 was 109.



The ten (10) year caseload average trend is shown below:



Of the 3202 criminal cases generated during 2022, the Detective Bureau was assigned to investigate a total of 1528 of those cases. This is a decrease from 1608 cases assigned in 2021. The 2022 case assignments were dispersed to the different investigatory units as follows:



PCI (Property Crimes)	705
CVU (Child Victim Unit)	251
SVU (Special Victim Unit)	466

Corrections Division

Corrections Officers are limited deputies, who make sure prisoners housed in the Elkhart County Jail are treated respectfully; get to court on time for appearances and get to see loved ones and counsel during visits. In 2021 there was an average of 683 inmates per month. 2022 saw an increase of 5.56%, with an average of 721 inmates per month. Inmates are fed three meals a day, provided with recreation time in an open area that has access to outside air. They are also offered opportunities to take classes to help better their future and hopefully, reduce recidivism.

In 2022, a developing program was fully implemented in the Elkhart County Jail in which inmates were assigned an electronic tablet, similar to what most people know as an iPad. Inmates can use these tablets (for a fee) to communicate with their friends and family via email. The implementation of the tablet program eliminated the need for a physical library, as books and other screened materials were available to the inmates electronically. Some of the other materials include movies and personalized music playlists.

Jail staff have the following responsibilities:

- Custody
- Medical Care of inmates
- Food Service
- Programming
- Chaplaincy
- Volunteers
- Transportation
- Classification
- Training
- Inmate Commissary
- Library
- Grant Writing
- ECSAP (Elkhart County Sheriff's Alternative Program)

Administration

Captain: 1

Lieutenant: 3

Corrections Officers

Sergeant: 4

Corporal: 4

Corrections Officer: 74

Clerical/Support

Clerks 9

Allotted Manpower

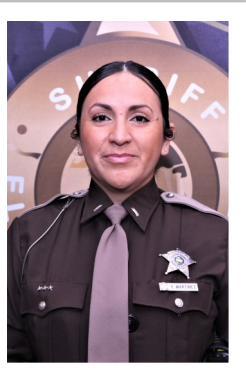
The majority of the Corrections Division is assigned to work an 8-hour shift, 10 days every two weeks. These positions are shift officers, 3 sergeants, and 3 corporals. The 4 administrative positions of the Division are comprised of 1 Captain, 3 Lieutenants, 9 clerical/support positions, as well as 1 officer, used as a courts coordinator, and a 2nd officer, used as the inmate classification officer.



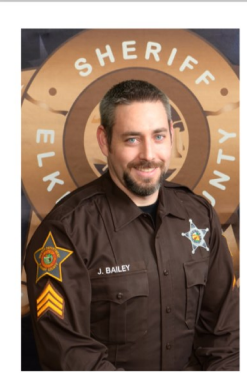
**Captain
David Lanzen**



**Lieutenant
Amanda Jones**



**Lieutenant
Yvette Martinez**



**Lieutenant
Jason Bailey**

Corrections: Year 2022 in Review

WellPath Service

Wellpath Care is the contracted medical provider for the Elkhart County Sheriff's Office. This company delivers medical and behavioral healthcare to inmates housed in the Elkhart County Correctional Facility. The following is a list of services provided by Wellpath in 2022:

Physician Visits-----	3,702
Physicals Completed -----	1,945
Mental Health Screens -----	3,280
Psychiatrist Visits -----	728
Counselor Visits -----	5,905
Off Site ER Visits -----	53
Off Site Hospital Admits -----	12
Off Site Psychiatric Admit-----	6
Dental Visits -----	751
Dental Fillings completed -----	103
Dental Extractions completed -	272
X-Rays Taken-----	445
Lab Draws completed-----	2,456
EKGs completed-----	264

Facility Populations

The Elkhart County Corrections Complex has a capacity of 950 beds. On average, 721 inmates were housed each month throughout the year 2022.

Reentry Programs and Classes

The correctional facility philosophy is not to “warehouse” in-mates, but rather, make an effort to affect change in the inmates’ hearts and minds in an attempt to reduce recidivism. Therefore, the Programs offer classes and programs for inmates. Examples of some of the courses provided by the staff include the following: “Thinking for a Change,” “Substance Abuse,” “Life After Incarceration,” “Anger Management,” “Financial Peace University,” and “Inside Out Dad.”

During 2022 there were 135 female inmates who enrolled in various classes. Of those 135 female inmates, 59 of them successfully completed the courses in which they enrolled. The male inmates had 1096 enroll in various classes and a total of 644 of those male inmates successfully completed their courses. Reasons for the higher enrollment number compared to the lower completed number are due to inmates being released from the facility, by either posting bail, sentences being served, or the inmate was transferred to another facility before completing the course.

While the classes mentioned above are administered by the Programs Director and Intense Case Manager, there are several volunteers and religious members who administer various programs, Bible studies, and have organized a library of reading material for inmates at the correctional facility.

The completion by inmates of some programs or courses offered in our facility may earn them credit time, thereby providing an opportunity for an early release from their sentence. In 2022 there were a total of 390 credit days granted to inmates because they completed their programs. The early release of these inmates saved the Elkhart County taxpayers about \$19,500.00, which would have been needed to continue to keep these individuals incarcerated for the duration of their original sentences.



Twenty-seven female inmates successfully completed the Master Your Money class. This class is facilitated by LACASA Inc and provides practical solutions for real people with real issues. Participants created achievable financial goals and visualized their future financial stability. They learned simple ways to better manage their financial resources once they leave incarceration.

Advanced Knowledge and Skill Assessment

The Elkhart County Sheriff's Office depends on its employees to acquire skills in specialty areas to best serve the needs of the community. These advanced areas require additional training, education, and experience in job-related situations. The career development program involves formal rewards for employees developing specializations that include advancement through the ranks. Starting in April of 2015, Elkhart County Sheriff's Office employees are now awarded points, specific to each specialty area. These points allow the employees the opportunity to earn a higher wage, based on the skills and training they possess. Skill assessment certifies an employee possesses competency in the advanced areas.

Advanced Areas for both Merit and Corrections Deputies:

- Certified General Training Instructor
- Master Training Instructor
- Language Proficiency
- Emergency Medical Technician
- Firearms Instructor
- Scuba Diver
- Honor Guard and Color Guard
- Child Passenger Safety Technician
- Field Training Officer
- Project Lifesaver Responder
- Canine Handler
- Polygraph Examiner
- Internal Affairs Investigator
- Emergency Services Unit
- Gang Coordinator
- Project Coordinator

In addition to the Advanced Areas handled by both merit and corrections deputies, each divisions' deputies have advanced training specific to that division. This training is used in situations that may arise while on duty that require knowledge specific to the duties as defined in the job description.



Honor Guard



RAD Class



CSI—Crime Analysis

Demographic Data

The Elkhart County Sheriff's Office annually publishes demographic statistics of various categories. The following includes information of the demographics for 1) use of force, 2) hired applicants for all open positions compared to applications received per race/sex, and 3) traffic enforcement statistics.

Use of Force– Merit Officers

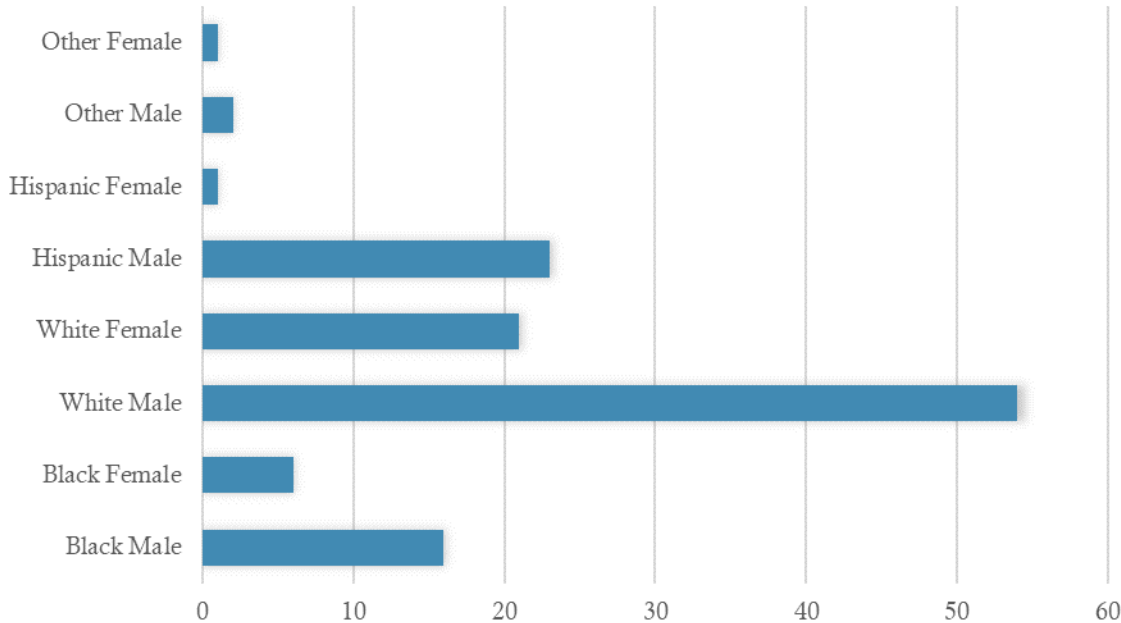
Comprehensive records are kept on cases where officers become physical or take defensive action to control a subject either with or without a weapon.

In 2022, there were 125 reported incidents when members of the Elkhart County Sheriff's Office Patrol Division and Detective Bureau reported uses/shows of force. Those incidents are the subject of this analysis. This is a 6.4% increase from 2021, in which there were 117 use of force incidents. 2022 saw the implementation of a different type of tracking uses of force. The statistics were split into 2 categories: Use of Force and Show of Force. The Show of Force category is an incident in which an officer displays preparedness to use additional force, such as pointing a Conducted Electrical Weapon (CEW – commonly referred to as a Taser), pointing a firearm, use of a K-9, or other less lethal weapon or instrument. The perpetrator then complies with the officer's continuing verbal commands and no additional force is needed, except the securing of the individual in handcuffs. The Use of Force would be a deployment of one or more weapons, forcing the perpetrator into compliance through actual use of a weapon, along with the officer's verbal commands. No complaints against ECSO officers were received because of Use of Force in 2022.

When analyzing types and methods of force used by officers during these instances in 2022, many of those used by officers followed similar patterns from previous years with verbal commands and handcuffing and escort techniques.

Below are further items of interest when analyzing use of force reports for 2022.

RACE AND GENDER



	Black Male	Black Female	White Male	White Female	Hispanic Male	Hispanic Female	Other Male	Other Female
■ Race:	16	6	54	21	23	1	2	1

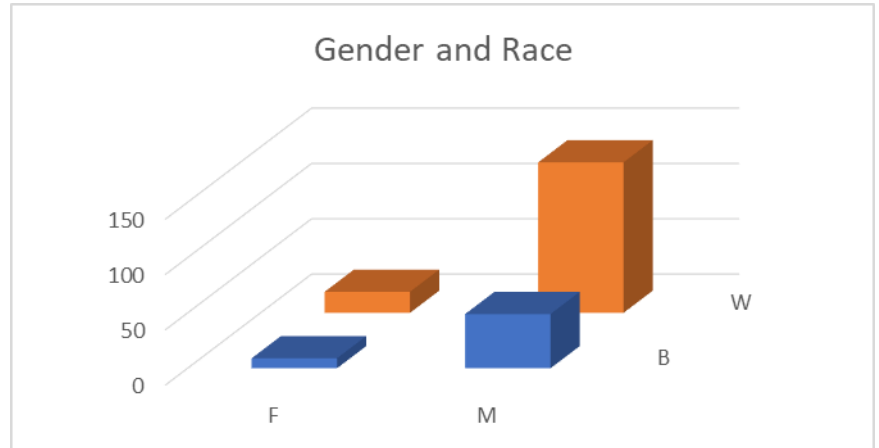
Demographic Data

Use of Force— Corrections Officers

Elkhart County Corrections Officers were involved in 214 use of force incidents in the Elkhart County Jail during 2022. This is an increase of 20 incidents from the prior year of 2021. In all, 57 different officers were the primary officers involved in the incidents. A contributing factor partially explaining the increase in use of force events is the higher inmate population from 2021. During 2021, there were protocols in place, due to the COVID-19 pandemic, which consistently kept the inmate population in check. As those restrictions/protocols were lifted, the inmate population increased in 2022.

The gender and race demographic statistical data used for reporting purposes in 2022 was only recorded as male/female and black/white. Those inmates of Hispanic ethnicity were included in the “white” category. The race and gender percentages and actual number of incidents of uses of force against inmates is as follows:

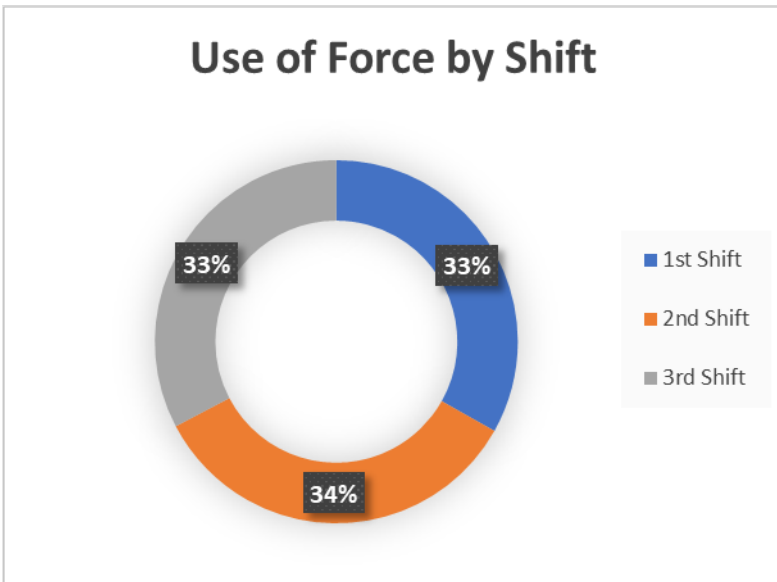
RACE	%	Male	Female
Black inmates	28%	49	9
White inmates	72%	136	19
Male inmates	85%	185	—
Female inmates	15%	—	28



The sum of total uses of force from the statistics above is 213. There were actually 214 uses of force in the Corrections Division during 2022. The single outlier was an incident in which an entire ward of male inmates refused to “lockdown” when ordered. It was decided to deploy several pepper ball rounds into the ward, by discharging the launcher at the floor and walls. This action dispersed the contents of the pepper balls (PAVA powder) throughout the ward, as planned. The inmates complied without any other force used.

The largest age group of inmates, upon which force was used in 2022, was the 18–40-year-old. This age group accounted for 173 (or 81%) of the uses of force. This is generally correlates with the age range of inmates in the jail. There were 3 incidents involving use of force by ECSO Corrections Officers upon juvenile offenders. These 3 incidents were isolated to the Elkhart County Juvenile Detention Facility, which is connected to, but a separate entity from, the Elkhart County Jail. Juvenile Detention staff members requested emergency response from our Corrections Officers to assist with violent juvenile detainees inside their facility.

Suicidal and self-harming inmates accounted for 34 (16%) uses of force.



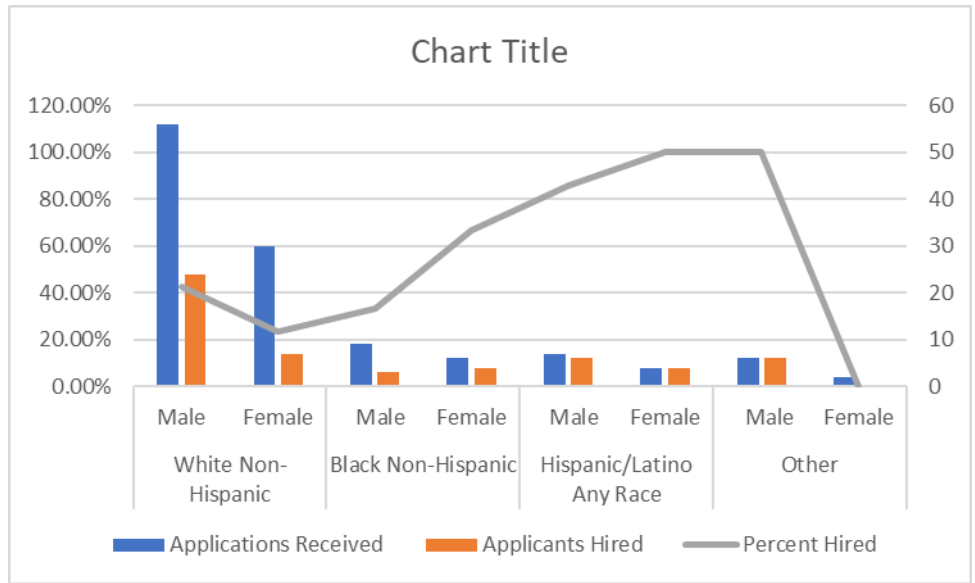
Use of Force incidents were consistent across all 3 shifts:

1 st shift (7am – 3pm)	71 incidents
2 nd shift (3pm-11pm)	73 incidents
3 rd shift (11pm – 7am)	70 incidents

Applicant Information

	White Non-Hispanic		Black Non-Hispanic		Hispanic/Latino Any Race		Other	
	Male	Female	Male	Female	Male	Female	Male	Female
Applications Received	56	30	9	6	7	4	6	2
Applicants Hired	24	7	3	4	6	4	6	0
Percent Hired	42.86%	23.33%	33.33%	66.67%	85.71%	100%	100%	0%

Applicant Information is collected from all applicants who attend a testing process or interview process for any open position held in the Elkhart County Sheriff's Office. These positions are Patrol Officers, Corrections



Traffic Enforcement

Traffic Warnings & Citations

Race/Sex	Warnings	Citations	Total
White Non-Hispanic Male	2479	2584	5063
Black Non-Hispanic Male	352	543	895
Hispanic Latino Any Race Male	467	1208	1675
Other Male	79	27	106
White Non-Hispanic Female	1355	2584	3939
Black Non-Hispanic Female	178	234	412
Hispanic Latino Any Race Female	226	361	587
Other Female	0	0	0

The demographics displayed in the table above are based citations and warnings issued during traffic stops. Citations and warnings are issued for violations of Indiana Statute and Elkhart County ordinance violations. Total number of citations and warnings have been broken down per race and gender.

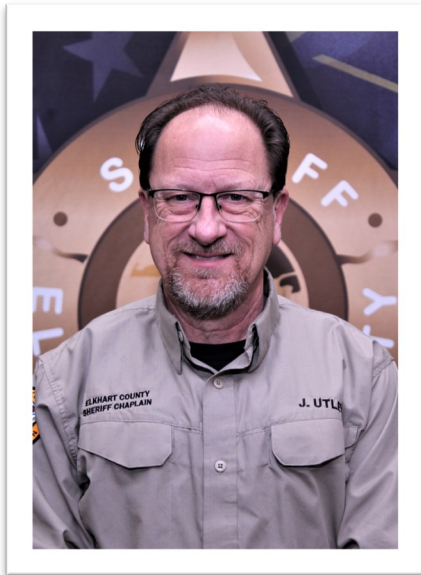


Chaplain Corps

The Chaplain Corps is comprised of professionals who are trained to help officers as well as victims in the areas of critical emergency situations.

The services include crisis support for an officer or family member who is sick, injured, or killed. They conduct Critical Incident Stress Debriefings at the request of the ECSO administrative staff. They also provide instruction in matters of ethics and other special topics when requested.

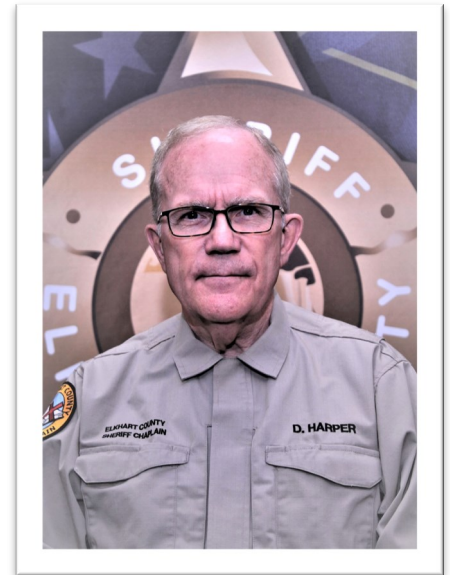
In 2022, the Chaplain Corps volunteered in various situations. The Chaplain Corps has become an integral resource of the Sheriff's Office for all persons involved with law enforcement, whether victim, officer, or family member.



**Chaplain
John Utley**



**Chaplain
Michael Johnson**



**Chaplain
David Harper**

Not Pictured: Chaplain Michael Pennington

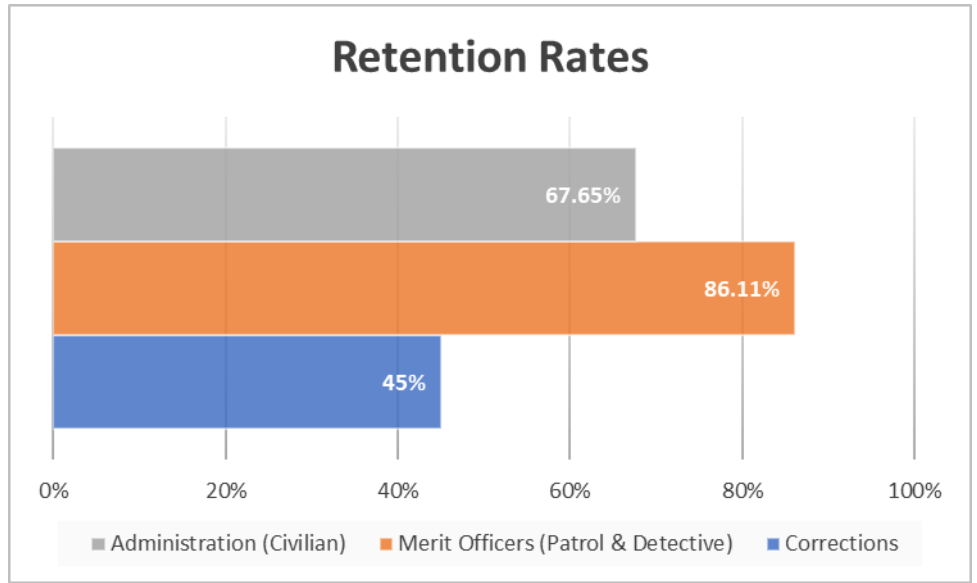
Agency Retention/Turnover Rates

Retention Rates

The Elkhart County Sheriff's Office strives to retain employees who continually work to meet the goals and values of this office as written in the Vision and Mission Statements. The Elkhart County Sheriff's Office had an overall Retention Rate of 67.47% for 2022.

Every percentage is figured by considering all full-time employees, no matter duration of time with the division. Regular part-time, part-time, and temporary positions are not included in the totals. Per Division, the 2022 retention rates are as follows:

Number of Agency Employees at the beginning of the year	166
Number of Agency Employees Retained	112
Agency Retention Rate	67.47%



Corrections	45.00%
Merit Officers (Patrol & Detective)	86.11%
Administration (Civilian)	67.65%

Turnover Rates

The turnover rate considers the number of employees who resigned during 2022 compared to the average number of employees employed with the Elkhart County Sheriff's Office during that same time. As a whole, the Elkhart County Sheriff's Office had a turnover rate of 26.35% for 2022, which is a lower rate by about 16% than in 2021.

Every percentage is figured by considering all full-time employees, no matter the duration of time with the division. Regular part-time, part-time, and temporary positions are not included in the totals.

Per division, the 2022 turnover rates are as follows:

Corrections	53.66%
Merit Officers (Patrol & Detective)	14.08%
Administration	31.88%

Number of separations to date (Excludes Internal Transfers)	44
Employees at the beginning of 2022	166
Employees to date	168
Turnover Rate:	26.35%

Employees that left within 1 year:	
Corrections	18
Merit	0
Civilian	3
Agency total:	21

Career development and Promotions in 2022

As positions became available, the employees of the Elkhart County Sheriff's Office worked diligently toward career development, and several have assumed positions in leadership. The promotional process requires a full day of examination, requiring preparation and study. The process begins with a written exam applicable for the available position. Those who have passed the written exam continue to an interview process before a panel, and each panel member evaluates the candidates. Additional points are granted for different factors such as academic degrees obtained, previous number of years in leadership, specialties, and the length of employment at the Sheriff's Office. Here is a list of employees who were promoted in 2022:

Promoted to Corporal

Elvira Antonio *Corrections*
Allen Brugh *Corrections*
Steven Worlds *Corrections*

Promoted to Sergeant

Amanda DeBlock *Corrections*
Michael Metzger *Corrections*
Bayley Iddings *Corrections*
Jason Jones *Court Security*



Sheriff Jeff Siegel presented Officer Bayley Iddings with his Stripes for his recent promotion to Corrections Sergeant. Sgt. Iddings recognizes his responsibilities as an officer, and we look forward to his continued growth in his service to the community. Congratulations Sgt. Iddings.

On December 9, 2022, Patrol Officer Andrew Miller was promoted to the rank of Detective. There were no other openings allowing for promotions for any sworn officer positions.

2022 Service Awards

Recognizing Continuous Years of Service

Help us congratulate Capt. Jim Smith who we honor for his 35 years of service!

Capt. Smith began his career with ECSO in 1987, where he was Corrections Corporal until 1990. From 1990-2003 he served as a patrol officer. In 2004, he became a detective and was promoted to Detective Lieutenant in 2018 and Detective Captain in 2019.

Thank you, Capt. Smith, for your dedication and service. We look forward to many more years.



Please join Sheriff Siegel in congratulating Detective Joe Pinch on his retirement. Joe has served Elkhart County for 27 years in many capacities. He took no assignment lightly and was steadfast in his dedication to service. Although he no longer dons a badge, Joe has decided to stay on and continue serving as our Accreditation manager.



Sheriff Siegel presented Reserve Officer Ron Morgan a plaque to recognize his 32 years of service to Elkhart County as a Reserve Officer.

Many will remember the many years he spent as a Sheriff's Office motorcycle officer. Thank you for your service.



15 Year Service Awards

Tamara R. Bline

Barbara A. Fitzgerald

From the Sheriff

Dear Elkhart County Citizen

The 2022 annual report is a summary of the Elkhart County Sheriff's Office achievements and activities. The success of this office can only be realized when we reflect on the hard work of the individuals serving you. The work being done at the Sheriff's office is truly a team effort. Every division and every staff member is critical as we strive to achieve our mission. Our staff has recognized the importance of pitching in regardless of the staff members' current assignment. Understanding what affects one today has the potential to affect all of us tomorrow. Please review our annual report of activities conducted here at your Sheriff's Office.

I am still very proud to be serving Elkhart County as your 45th Sheriff. Again, I attribute our successes to all the individuals serving in over 200 positions here at the Sheriff's Office. As we focus on 2023, I look forward to reporting our successes and goals for the remainder of my time here at the Sheriff's Office.

Sheriff Jeff Siegel

